Organized Crime and the Response of Government

SYLLABUS: SPRING 2016
♦ ALL MATERIALS NOT IN THE COURSE PACKET (as indicated below) ARE TO BE OBTAINED FROM OPEN SOURCE ONLINE SEARCHES OR OTHER STUDENT ACCESSIBLE ONLINE LEGAL RESEARCH SERVICES

Class Number 1: Introduction to the Course
Introduction to the course, a brief history of longshore work, and an introduction to the Port of New York/New Jersey and the modern longshore industry.

Class Numbers 2 & 3: What is Organized Crime, a Brief History Organized Crime in US/NY/NJ; Why the Port of New York/New Jersey Waterfront is susceptible to the influence of Organized Crime

Readings in anticipation of class discussion:
► 98th Congress 2d Session - Senate – Report 98-369, March 27, 1984 (Course Packet)
► “Corruption and Racketeering in the New York City Construction Industry: An Interim Report By the New York State Organized Crime Taskforce” (Parts II & III) (Course Packet)
► “The Racket-Ridden Longshoremen”; Chapter 9 from The End of Ideology, Daniel Bell (Course Packet)
► “Shape-up and Hiring Halls“, (Chapter 2), Charles P. Larrowe (Course Packet)
► “Crime on the Labor Front“, Malcolm Johnson (Chapter 10)
► “The Waterfront Revisited“, Budd Shulberg - Saturday Evening Post, September 7, 1963, 236th Year, Issue No. 30 (Course Packet)

Class Number 4: How organized crime leverages unionism

Readings in anticipation of class discussion:
► “Crime on the Labor Front“, Malcolm Johnson (Chapter 1- Labor Gangsterism) (Course Packet)
► Preamble to National Labor Relation Act - 29 USC §151
► Preamble to Taft-Hartley Act - 29 USC §401-531
► Collective Bargaining Agreement Between the New York Shipping Association and the International Longshormen’s Association, AFL-CIO (Exhibit 1-E Waterfront Commission Public Hearing November 14, 2010 (Course Packet)
► United States v Stephen Depiro, et. al., 10 Cr. 851 (Course Packet)
Class Numbers 5 & 6: Government Responses & The Waterfront Commission Act –
The Waterfront Commission Act and the various mechanisms the legislation puts into place in an attempt to rid the Port of identified problems.

Readings in anticipation of class discussion:
► State of New York State Record of the Public Hearings Held By Governor Thomas E. Dewey on the Recommendations of the New York State Crime Commission For Remedyng Conditions on the Waterfront of the Port of New York, June 8 & 9, 1953 (HEINONLINE)
► The Waterfront Commission Act (see www.wcnynh.gov)
► The Rules and Regulations of the Waterfront Commission of New York Harbor (see www.wcnynh.gov)
► NYSA-ILA Vacation and Holiday Funds v Waterfront Commission, 732 F2d 292 (1985)

Class Number 7: The Waterfront Commission Act
The due process safeguards in the act, administrative law, statutory authority, and the standard of review.

Readings in anticipation of class discussion:
► The Waterfront Commission Act, Part I, Article XI
► The Rules and Regulations of the Waterfront Commission of New York Harbor, Part 6
► Matter of Anthony Rispoli & William Donoughe: Hearing Officer’s Report; Waterfront Commission Order; Article 78 Appeal (Course Packet)
► Chevron USA, Inc. v NRDC, 467 US 837 (1984)
► 73 C.J.S. Public Administrative Law and Procedure §136
Class Number 8: The Waterfront Commission Act and the Collective Bargaining Safeguard

Section 8 of the Waterfront Commission: barring certain convicts from holding Union office; police power of the State to regulate vis-à-vis the NLRA & Taft-Hartley.

Readings in anticipation of class discussion:
▸ The Waterfront Commission Act, Part I, Article XV and Part III, Section 8, 8-a & 8-b
▸ The Rules and Regulations of the Waterfront Commission of New York Harbor, Part 7
▸ “Strife on the Waterfront; The Port of New York Since 1945“, Vernon H. Jensen (Chapters 18) (Course Packet)
▸ Thomas Hazelton and Nicholas Machucci v Frank Murray, Chester Jurgelski, James Calabrese and Local 1247 ILA and State of New Jersey, 21 N.J. 115; 121 A.2d 1 (1956)
▸ George De Veau v John M. Braisted, Jr. as District Attorney of Richmond County, 80 S.Ct. 1146 (1960)
▸ New York Shipping Association, Inc. and International Longshor­men’s Association, AFL-CIO v Waterfront Commission of New York Harbor, United States District Court of New Jersey, Civil Action No 78-995 (1978); Affirmed 582 F.2d 1275 (1978) (Course Packet)
▸ International Longshor­men’s Association, AFL-CIO et. al. v Waterfront Commission of New York Harbor, et. al. 642 F.2d 666 (2D Cir. 1981)
▸ Waterfront Commission of New York Harbor v Sea Land Services, Inc. et. al., 764 F.2d 961 (1985)
▸ Hotel and Restaurant Employees Local 54 & IBT v Danzinger et. al. 709 F. 2d 815, 113 L.R.R.M (BNA) 2868
▸ Brown et. al. v Hotel and Restaurant Employees Local 54 & IBT v Danzinger et. al. 104 S.Ct. 3179, 116 L.R.R.M (BNA) 2921

Class Number 9: The Waterfront Commission Act and the “Association Provision”
The “Association Provisions” of the Waterfront Commission Act and a case study

Readings in anticipation of class discussion:
▸ The Waterfront Commission Act, Part II, Section 5-h(6) & (7) and Part II, Section 5-I(6) & (7)
▸ Proceeding on the Initiative of the Waterfront Commission to Revoke, Cancel or Suspend the License of Pasquale Pontoriero as a Hiring Agent - Hearing Transcript, Exhibit 28, Hearing Officer’s Report & Waterfront Commission Order (Course Packet)
▸ Proceeding on the Initiative of the Waterfront Commission to Revoke, Cancel or Suspend the Registration of Margaret “Margo” Dillin as a Longshoreperson - Hearing Officer’s Report (Course Packet)
Class Number 10: Other Legislative Responses – RICO & OCCA
Racketeer Influence and Corrupt Organizations (RICO) statute & the New York State Organized Crime Control Act (OCCA)

Readings in anticipation of class discussion:
► Racketeered Influenced and Corrupt Organizations Act (RICO), 18 USC §1961-1968
► New York State Penal Law, Part 4, Title X, Article 460-480
► United States v International Longshoremen’s Association, AFL-CIO et. al. 05-cv-3212
► United States v Stephen Depiro, et. al., 10 Cr. 851 & Superseding Information
► Worldcare International v Kay 17452-2011, NYLJ 120256645118298
► US v Pica 2012 Docket No 10-5026-cr

Class Number 11: Recent Waterfront Commission Responses – Diversifying the Waterfront

Efforts by the Waterfront Commission of New York Harbor to encourage changes to labor practices in the Port of New York

Readings in anticipation of class discussion:
► The Waterfront Commission Act, Section 5-p
► Waterfront Commission Determinations 23 (Course Packet)
► Waterfront Commission Determinations 25 (Course Packet)
► Waterfront Commission May 9, 2011 Resolution (Course Packet)
► Waterfront Commission Determinations 35 (Course Packet)
► Thomas Bozzi et. al. v Waterfront Commission, 90 Civ. 0926 (MGC), United States District Court For The Southern District of New York
► The Rules and Regulations of the Waterfront Commission, Part 7.5

Class Number 12: Waterfront Commission Public Hearings - Shop Stewards in the Port of New York

Waterfront Commission public hearing into the role of Shop Steward in the Port of New York

Readings in anticipation of class discussion:
► Collective Bargaining Agreement Between the New York Shipping Association and the International Longshoremen’s Association, AFL-CIO, Article II, Section 4 (Course Packet)
► Record of Hearings Held By the Waterfront Commission of New York Harbor on October 21, 2010 (Course Packet)
► 29 USC 186
Class Numbers 13 and 14: OC Response Legislative Drafting & Lobbying
Drafting legislation to revoke or modify section of the Waterfront Commission Act, RICO or other legislative responses. Mock lobbying the proposals.

**Attendance and Grading**

10% Attendance & Class Participation
5% Outline For Final Paper (see below)
10% Presentation & Participation – Legislative Drafting and Mock Lobbying

75% FINAL PAPER – Organized Crime negatively impacts our society and economy. To counter these negative impacts, our Government (Federal and State) have enacted various legislative (criminal, civil & regulatory statutes). These types of Governmental actions are also initiated in response to many other societal problems and ills. You will be challenged to draft a legislative or regulatory response to Organized Crime, provide support on how this legislation or regulation will deter Organized Criminal activity (how the legislation or regulation undermines the common elements/goals of Organized Crime groups) and provide legal support for the Constitutionality of the proposed legislation or regulation. This legislative or regulatory response could be an entirely new piece of Federal or State legislation or a modification of/to (include an argument to repeal) an existing Federal or State law or regulation. In utilizing the problem of Organized Crimes influence in the Port of New York/New Jersey as the example, the course surveys a number of legislative and regulatory responses – it is imperative that students attend class in order to be exposed to the full range of potential Final Paper topics in order to formulate their Final Paper topic.

As our body of laws develop and are modified in response to our ever evolving societal norms and ills, in
partaking in this exercise, you will be developing skills that will enable you to analyze any existing legislation or regulation you encounter in the practice of law and, as our potential future law makers or influencers, to critically review not just what the law IS, but perhaps what it SHOULD BE.